RULE 804. EMISSION OFFSETS.

A. Applicability

This rule shall apply to any applicant required to obtain offsets under Rule 802, New Source Review, applicant for a new or modified source or owner or operator of an existing source which is required by these Rules and Regulations to obtain offsets and to any applicant who creates emission reduction credits under Rule 806, Emission Reduction Credits.

B. Exemptions

None.

C. Definitions

See Rule 102, Definitions, and Rule 801, New Source Review – Definitions and General Requirements, for definitions.

D. Requirements – General

1. The maximum quarterly (January through March, April through June, July through September, October through December) emissions of a new or modified source shall be offset at a ratio, specified in these Rules and Regulations by the average quarterly emissions from an existing source, as determined in Rule 802.G (Calculations) for nonattainment pollutants and Rule 803.J (Calculations) for attainment pollutants.

2. No emission reduction shall be eligible as an emission offset unless the Control Officer finds that the emission reduction is real, surplus, permanent, enforceable, quantifiable, and has complied with Rule 806, Emission Reduction Credits. Emission reductions resulting from any permits, agreements or orders, or from requirements of federal, State, or District laws, rules and regulations or required by the District-approved federal or State attainment or maintenance plan shall not be available for offsets.

3. Emission reductions from sources located outside of the District shall not be allowed as offsets unless:
   a. allowed pursuant to Rule 802.E Table 4, and
   b. the emission reductions are contemporaneous.
43. In no case shall halogenated hydrocarbons be used as offsets for reactive organic compounds. [Moved from below.] Also, in no case shall exempt compounds or the other compounds excluded from the definition of reactive organic compounds be used as offsets for reactive organic compounds.

54. In no case shall the following be allowed as offsets:

   a. Emission reductions achieved through a shift-in-load; or
   b. Emission reductions from gas stations, dry cleaners, body shops, and other businesses characterized by inelastic demand.

65. Inter-pollutant offsets may be allowed between precursor contaminants. Precursors of secondarily-formed PM_{10} may include reactive organic compounds which form secondary organic compounds, sulfur dioxide which forms sulfate compounds, and oxides of nitrogen which form nitrate compounds. Precursors of ozone are oxides of nitrogen and reactive organic compounds. [This deleted text is not necessary since “precursor is defined in Rule 102.”] Such offsets may be approved by the Environmental Protection Agency [District (using Environmental Protection Agency guidelines)] on a case-by-case basis, provided that the applicant demonstrates, on the basis of the Environmental Protection Agency-approved methods (where possible), that the emission increases from the new or modified source will not cause or contribute to a violation of an ambient air quality standard. In such cases, the Control Officer shall, based on air quality analysis, impose offset ratios equal to or greater than those specified by this regulation. Interpollutant offsets between PM_{10} and PM_{10} precursors may only be allowed if PM_{10} precursors contribute significantly to PM_{10} levels that exceed the PM_{10} ambient standards. [The preceding deleted text has been moved to item “a” below.] In no case shall exempt compounds or the other compounds excluded from the definition of reactive organic compounds be used as offsets for reactive organic compounds. [The preceding deleted text has been moved to D.3, above.]

   a. [Moved from above.] Inter-pollutant offsets between PM_{10} and PM_{10} precursors may only be allowed if PM_{10} precursors contribute significantly to PM_{10} levels that exceed the PM_{10} ambient standards.

76. In order to verify that emission sources used as emission offsets will be maintained throughout the operation of the new or modified source:

   a. Permitted sources which provide emission reductions as offsets will have their Authority to Construct and Permit to Operate revised or canceled.
   b. Statutorily exempt sources used as emissions offsets will require a written contract between the applicant and the non-permitted source which shall be agreeable to and enforceable by the Control Officer and names the District as third party beneficiary. Notwithstanding any exemption from permit authorized by these Rules and Regulations, any source exempt from permit that provides emission reductions as Emission Reduction Credits shall, as a condition of being allowed to obtain an Emission Reduction Credit, obtain an Authority to Construct and Permit to Operate as required by this Rule. The permit and contract shall be submitted to the Air Resources Board to be forwarded to the Environmental Protection as part of the State Implementation Plan. A violation of the emission limitation provisions of any such contract shall be chargeable to the applicant.
   c. The operation of any source which provides offsets shall be subject to enforceable permit conditions, containing specific emission limitations, to ensure that the emission reductions will be provided in accordance with the provisions of this Rule and shall
continue for the reasonably expected life of the proposed new or modified source using the offsets.

[The following exemption has been relocated to Rule 802.B.4.]

8. Offsets shall not be required for any emission increase at a source where prohibited by Health and Safety Code sections 42301.2 and 42301.13. If such emission increases are later reduced or eliminated, the emission reduction shall not be considered surplus for the purpose of emission reduction credits.

[The following subsection is transferred from Rule 802.E.3 and modified as shown.]}

7. Except as otherwise provided in Rule 802, Section I.3.a.3, all emission reductions used as offsets shall be sufficient to offset any net emissions increase, result in a net air quality benefit and shall take effect occur at the same time as, or before, initial operation, of the new or modified source the emission increases from the project.

[The following three subsections (8, 9, and 10) replace the offset ratio provisions in Rule 802.E.4 and Rule 803.E.2.]

8. Emission reductions occurring at the same stationary source as an emission increase shall be provided at an offset ratio of 1.1 to 1.

9. Emission reductions that do not occur at the same stationary source as an emission increase shall be provided at an offset ratio of 1.3 to 1, except as provided in Section D.10.

10. Pursuant to California Health and Safety Code Section 40709.6, emission reductions located in Ventura County and San Luis Obispo County may be considered for use at stationary sources in the District. A minimum offset ratio of 1.5 to 1 shall apply to these reductions. A higher offset ratio may be established on a case-by-case determination by the District.

[The following is amended text from Rule 802.F.2, which is similar to Rule 803.J.2 text.]

E. Requirements – Baseline Calculations for Affected Pollutants

The emissions from an existing source to be used as an offset shall be based upon the actual operating conditions of the existing source averaged over the three consecutive years immediately preceding the date of application, or such shorter period as may be applicable in cases where the existing source has not been in operation for three consecutive years. The Control Officer may approve any other time period of at least three years within five years prior to the date of application that is more representative of normal source operation. If a violation of laws, rules, regulations, permit conditions or orders of the District, the Air Resources Board or the Environmental Protection Agency occurred during the period used to determine the operating conditions, an adjustment shall be made to determine the emissions the existing source would have caused without such violations.